Notes for a Speech by the PRIME MINISTER at a CIVIC LUNCH - CASINO - MONDAY 14 JANUARY 1974

74/2B

I WOULD LIKE TO THANK MR. ANTHONY FOR INTRODUCING I HAVE OBSERVED WITH INTEREST IN THE LAST WEEK THE MOVES FOR HIS PARTY TO MERGE WITH ANOTHER SMALLER GROUP INTO WHAT , is being termed The National Alliance. These moves have the SIGNIFICANCE OF SEEING THE SECOND NATIONAL ALLIANCE TO COME ON TO THE POLITICAL SCENE IN AUSTRALIA. THOSE TWO WORDS COULD EASILY HAVE BEEN USED TO DESCRIBE THE LABOR PARTY FOR MANY YEARS, FOR THE LABOR PARTY HAS BEEN THE ONLY POLITICAL ORGANISATION IN AUSTRALIA WHICH CAN TRULY CLAIM TO REPRESENT AN ALLIANCE OF ALL OUR NATIONAL INTERESTS. ъ IT IS NOT A SECTIONAL PARTY. 🏻 IT HAS ALWAYS ***PRESENTED PEOPLE THROUGNOUT OUR NATION AND NOT JUST THOSE THO LIVE IN PART OF IT. IT IS NEITHER A CITY PARTY ALONE NOR RURAL PARTY ALONE. IT REPRESENTS BOTH SECTIONS OF OUR Nor is it simply a working-class party. To be sure 'TS FOUNDATIONS LIE IN THE NEEDS OF WORKING MEN AND WE WILL ALWAYS BE DEDICATED TO PRESERVING THEIR INTERESTS. BUT IT is JUST AS MUCH CONCERNED WITH THE NEEDS OF OTHER PEOPLE IN THE COMMUNITY.

I MAKE THIS POINT BECAUSE I FEEL THERE HAS BEEN SOME IDENCY, INEVITABLY PROMOTED BY OUR OPPONENTS, TO BRAND THE ALDR PARTY AS AN ANTI-RURAL PARTY. THE TRUTH IS WE ARE CONSIDERAL TO THE CREATION AND MAINTENANCE OF SELF-SUFFICIENT, COOSPEROUS AND REFICIENT AND ACCOUNTRIES.

To achieve this aim we are striving to improve the domestic MARKET FOR PRIMARY PRODUCE, TO CONSOLIDATE EXISTING EXPORT MARKETS AND TO CREATE NEW MARKETS. I BELIEVE THAT THE LAST YEAR HAS UNDOUBTEDLY BEEN A SUCCESSFUL ONE IN THOSE TERMS. CONTRARY TO WHAT THE PREACHERS OF THE RURAL DOOMSDAY MIGHT SAY, PRIMARY INDUSTRY IN AUSTRALIA GENERALLY IS EXTREMELY BUOYANT AT PRESENT. LET US LOOK FOR EVIDENCE OF THIS ASSERTION "IN THE FIGURES FOR FARM INCOME IN AUSTRALIA. IN THE THREE YEARS ENDED 1969/70 FARM INCOME AVERAGED ABOUT \$1,050 M. A YEAR. THE ONSET OF DROUGHT AND DECLINING PRICES CAUSED FARM INCOME TO DROP TO \$885 M. IN 1970/71 AND MANY PRODUCERS FACED SERIOUS FINANCIAL DIFFICULTIES. THOSE PROBLEMS HAVE BY AND LARGE BEEN COMPLETELY REVERSED AND THE CURRENT ESTIMATE IN FARM INCOME FOR 1973/74 IS \$2,885 M. - MORE THAN THREE TIMES AS GREAT AS IN 1970/71 AND WELL OVER DOUBLE THE AVERAGE INCOME FOR THE THREE YEARS BEFORE THEN.

A SIMILAR PATTERN OF IMPROVEMENT CAN BE SEEN BY EXAMINING THE FIGURES FOR EXPORTS OF RURAL ORIGIN. IN 1971/72 AUSTRALIA EARNED \$2,419.3 M. FROM THESE EXPORTS. IT IS ESTIMATED THAT IN 1973/74 THEY WILL BE WORTH \$3,874.4 M. - A VERY HEALTHY IMPROVEMENT INDEED.

ONE OF THE INDUSTRIES WHICH HAS BENEFITED PARTICULARLY OM THE RESURGENCE OF OUR RURAL AREAS IS THE MEAT INDUSTRY, WHICH ATTRACTING INCREASING SUPPORT IN THIS AREA. PRODUCTION OF BEEF AND VEAL HAS GROWN AND EXPORTS HAVE ALSO INCREASED QUITE DRAMATICALLY. AUSTRALIA EXPORTED 339,000 TONNES OF BEEF AND VEAL IN 1970/71. This grew to 585,000 Tonnes in 1972/73 and CURRENT ESTIMATES ARE THAT WE WILL EXPORT 658,000 TONNES IN

1973/74 - ALMOST A DOUBLING OF OUR EXPORT MARKET IN THREE YEARS.

ONE INDUSTRY OF CONCERN TO THE PEOPLE OF THIS AREA - THE DAIRY INDUSTRY : HAS FACED CONTINUING PROBLEMS. I AM AWARE THAT OUR DECISION TO PHASE OUT THE DAIRY BOUNTY HAS AROUSED CRITICISM AMONG DAIRYING INTERESTS. I WOULD EMPHASISE THAT THIS DECISION IS IN LINE WITH THE GOVERNMENT'S CONVICTION THAT THE EXPENDITURE OF PUBLIC FUNDS SHOULD BE PURPOSEFUL. IN OUR VIEW THE DAIRY BOUNTY HAD CEASED TO BE PURPOSEFUL. DESPITE THE OUTLAY OF \$770 M. OVER THE YEARS THE BOUNTY HAD NOT CONTRIBUTED TO SOLVING THE INDUSTRY'S MAJOR PROBLEM - THAT OF ADJUSTING FARM PRODUCTION TO REALISTIC LOCAL AND OVERSEAS MARKET DEMAND. AS A WILLFARE MEASURE THE BOUNTY PROVED INEFFECTIVE BECAUSE THE BULK OF IT WENT TO THE LARGER AND WEALTHIER PRODUCERS WHO NEEDED IT LEAST. IT HAD ALSO BECOME BUILT INTO THE PRICE OF LAND AND OTHER DAIRY INPUTS AND ADDED TO PRODUCTION COSTS. EVEN BEFORE THE BUDGET, THE DEPUTY CHIEF OF THE DAIRYING DIVISION OF THE VICTORIAN DEPARTMENT OF AGRICULTURE HAD ARGUED THAT ANY BENEFITS FARMERS HAD RECEIVED FROM THE BOUNTY HAD LONG BEEN CANCELLED OUT BY UNREALISTIC LAND PRICES AND OTHER CAPITAL GAINS.

WE HAVE DECIDED TO GET AWAY FROM AN OPEN-ENDED COMMITMENT TO THE BOUNTY, WHICH IS LEAVING THE FUNDAMENTAL PROBLEMS OF THE INDUSTRY UNSOLVED, AND TO PROVIDE MONEY TO STABILISE THE INDUSTRY SO THAT IT CAN STAND ON ITS OWN WE WILL DO THIS BY INDUSTRY ADJUSTMENT ASSISTANCE AND WE HAVE UNDERTAKEN TO DEVELOP ADJUSTMENT PROPOSALS IN CONSULTATION WITH THE INDUSTRY. EXTENSIVE CONSULTATION HAS GONE ON ALMOST CONTINUOUSLY SINCE AUGUST AND OFFICERS OF THE DEPARTMENT OF PRIMARY INDUSTRY HAVE VISITED ABOUT FORTY GROUPS IN ALL STATES INCLUDING THE NORTH COAST REGION. THEY HAVE CONSULTED, AMONG OTHERS, THE CASIND CO-OPERATIVE DAIRY SOCIETY LIMITED, NORCO CO-OPERATIVE LIMITED, THE Kyogle Rural Re-construction Committee, the New South Wales MAIRY FARMERS ASSOCIATION AND THE NEW SOUTH WALES DAIRY INDUSTRY A THORETY. SIMULTAMEDUSLY MANY WRITTEN SUBMISSIONS HAVE BEEN MADE AND THE OUTCOME OF ALL OF THIS IS THAT NEARLY 100 SEPARATE SUGGESTIONS HAVE COME FROM INDUSTRY SOURCES AND STATE AUTHORITIES. THEY COVER THE POSSIBLE BROADENING OF THE EXISTING MARGINAL DAIRY FARM RE-CONSTRUCTION SCHEME AND A NUMBER OF PROPOSALS FOR ACTION AT BOTH FARM AND FACTORY LEVEL. THE DEPARTMENT OF PRIMARY INDUSTRY IS NOW GIVING TOP PRIORITY TO ANALYSING AND ASSESSING THE MERITS OF THESE PROPOSALS AND THE POSSIBLE COSTS. IT IS DOING THIS IN THE SIGHT OF THE GOVERNMENT'S WISH THAT ADJUSTMENT EXPENDITURE LIVE A POSITIVE RESULT IN THE INTERESTS OF THE INDUSTRY.

OF THE DATRY INDUSTRY. FOR EXAMPLE, WE HAVE HERE EXPORTS HAVE CHOWN FROM \$3,000 TOWNS OF THE DECIMAL MARKET FOR CHEESE. EXPORTS 45,000 TOWNES FOR 1973/74. I WOULD ADD THAT THAT ESTIMATE WAS MADE BEFORE THE PERSONNEL DATE OF CHEESE FROM AUSTRALIA IN THE FIRST THREE MONTHS.

WITHE AMERICAL TAN CONFIRMED GOS

A VITAL INGREDIENT IN MANY TOWNS LIKE CASING AT THE SMALL BUSINESSMAN. IN NOVEMBER THE MINISTER FOR SECONDARY INDUSTRY, MR. KEP ENDERBY, AND UNCED THE GOVERNMENT OF SMALL BUSINESS PUREAU THE GUIDANCE AND ASSISTANCE OF SMALL BUSINESS.

FIRST TO TAKE POSITIVE AND DECISIVE ACTION TO PROMOTE

DECENTRALISATION IN AUSTRALIA. PLANNING FOR THE CREATION

OF A NEW GROWTH CENTRE AT ALBURY-WODONGA IS ALREADY WAS ADVANCED, AND WE AIM TO MAKE THIS THE PROTOTYPE FOR OTHER

GROWTH CENTRES. DECENTRALISATION HAS LONG BEEN TALKED ABOUT

IN THIS COUNTRY. 1973 SAW THE SEGINNING OF THE FIRST

REALLY CONCRETE PROPOSALS TO DO SOMETHING ABOUT IT.

THE POINT I HAVE TRIED TO STRESS IN MY REMARKS SO FAR IS THAT THE AUSTRALIAN GOVERNMENT, AS ANY GOVERNMENT MUST, RECOGNISES THE VITAL IMPORTANCE OF OUR RURAL AREAS FOR THE WHOLE NATION. IN KEEPING WITH THIS RECOGNITION, THE GOVERNMENT ANNOUNCED IN DECEMBER THAT IT WOULD HOLD AN INQUIRY INTO ALL ASPECTS OF RURAL POLICY IN AUSTRALIA. THE INQUIRY, TO BE CONDUCTED BY A WORKING GROUP, WILL RESULT IN THE FIRST GOVERNMENT-SPONSORED REPORT ON OVERALL RURAL POLICY SINCE THE PUBLICATION OF "AGRICULTURAL PRODUCTION:

AIMS AND POLICIES" BY THE FORMER DEPARTMENT OF COMMERCE AND AGRICULTURE IN 1952, OVER 20 YEARS AGO. A MAJOR BASIS FOR THE INQUIRY IS THE GOVERNMENT'S VIEW THAT THERE IS NO PLACE IN THE ECONOMY FOR A RURAL POLICY THAT IS NOT BOTH EQUITABLE FOR PRIMARY PRODUCERS AND ECONOMICALLY SOUND.

IN ANNOUNCING THE INQUIRY, THE MINISTER FOR PRIMARY INDUSTRY, SENATOR KEN WRIEDT, AND I SAID THE GOVERNMENT WISHES TO AVOID AD HOC DECISIONS THAT MIGHT APPEAR TO SOME TO BE POLITICALLY ATTRACTIVE AT THE TIME, BUT WHICH IN FACT MIGHT OFFER NO LONG TERM SECURITY OR REAL BENEFITS TO THE GENUINE PRIMARY PRODUCER. THE GOVERNMENT NEEDED A DASIS OF EXPERT ADVICE ON WHICH TO FORMULATE ECONOMICALLY SOUND AND SOCIALLY EQUITABLE MEASURES THAT MOULD HELP THE PESIDENT FARM GAMILY. IT ALSO SAW A NEED FOR A BURAL POLICY THAT RECOGNISED THAT LARGE AND IMPORTANT SECTIONS OF THE GUEAL COMMUNITY ARE NOT THEFTSLYES EMPAGED IN FARMING ALTHOUGH THE PROSPERITY OF MANY DID DEPEND ON THE HEALTH OF THE PRIMARY INDUSTRIES.

THE WORKING GROUP WILL DRAFT, FOR CONSIDERATION BY THE GOVERNMENT, A "GREEN PAPER", ON RURAL POLICY, INCORPORATING ASPECTS FROM PRESENT AUSTRALIAN GOVERNMENT POLICIES SUCH AS SELECTIVE DECENTRALISATION, CONSERVATION, RURAL RECONSTRUCTION AND LONG-TERM INTERNATIONAL COMMODITY AGREEMENTS. TO WILL ALSO ATTEMPT TO INTEGRATE THESE AND OTHER EACTORS INTO A SET OF PRINCIPLES UPON WHICH FUTURE POLICIES COULD BE BUILT. WE EXPECT TO PUBLISH THE GREEN RAPER BY GOVERNMENT AUTHORITY BUT WITHOUT FORMAL APPROVAL, IN THAT FORM, IT WOULD BE DEBATED IN CABINET, IN PARLIAMENT, AND IN THE COMMUNITY GENERALLY -PARTICILARLY IN THE RURAL SECTOR. MUSE DEBATES WILL ASSIST THE GOVERNMENT TO CREATE A MORE VIABLE RURAL WE HOPE TO RECEIVE SECTOR IN THE AUSTRALIAN ECONOMY. THE WORKING GROUP'S REPORT IN ADDIL.

THE OTHER SUBJECT WHICH I WOULD LIKE TO TALK
ACOUT TODAY IS ESPECIALLY APPROPRIATE FOR A LUNCH GIVEN
BY A MUNICIPAL COUNCIL - THAT IS, THE JOVERNMENT'S PLANS
FOR INJECTING NEW LIFE INTO, AND CREATING NEW POSSIBILITIES
FOR LOCAL GOVERNMENT IN AUSTRALIA. I HAVE TALKED FOR
SOME YEARS ABOUT THE NEED FOR PROPER RECOGNITION TO BE
GIVEN, TO THE ROLE OF LOCAL GOVERNMENT. IT IS THE ARM
OF GOVERNMENT WHICH IS CLOSEST TO PEOPLE AND WHICH AFFECTS
SO, MANY ASPECTS OF THEIR DAILY LIVES.

Australian Federalism" in November 19/1 and in it.

THE FUTURE OF AUSTRALIAN FEDERALISM
DEPENDS FAR MORE UPON MUNICIPALITIES THAN
UPON THE COMMONWEALTH OR THE STATES.
FEDERALISM IS THREATENED NOT BY THE
DRIFT OF POWER FROM STATE CAPITALS TO
CANBERRA BUT BY THE STATES IMPOSING UPON
MUNICIPALITIES FUNCTIONS WHICH ARE BEYOND
THEIR MEANS. IT IS NOT THE COMMONWEALTH
BUT THE STATES WHICH MUST RESIST OR FEAR
A REASSESSMENT OF FUNCTIONS IN OUR
FEDERATION, FOR THE STATES TREAT

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IT IS HOPED THAT APPLICATIONS BY REGIONAL ORGANISATIONS WILL BEGIN 10 BE RECEIVED AND CONSIDERED EARLY THIS YEAR. ADDITIONALLY, UNDER THE AUSTRALIAN ASSISTANCE PLAN, THERE WILL BE AVAILABLE TO LOCAL GOVERNMENT AUTHORITIES SPECIAL ASSISTANCE TO ENABLE THEM MORE EFFECTIVELY TO PROVIDE WELFARE AND HEALTH SERVICES TO THEIR COMMUNITIES. THESE ACTIONS DIRECTED TO BENEFIT LOCAL GOVERNMENT HAVE BEEN TAKEN ALONGSIDE A RANGE OF OTHER MEASURES DESIGNED TO REMEDY, IN CO-OPERATION WITH THE STATES AND THEIR AUTHORITIES, SERIOUS DEFICIENCIES WHICH HAVE EXISTED IN PUBLIC SERVICES AND FACILITIES. NEW OR ENLARGED ALLOCATIONS IN OUR BUDGET FOR 1973/74, FOR EDUCATION, COMMONDER TO THE PUBLIC HOUSING, SEWERAGE SERVICES, AND ADARGEMENT, UPBAN TRANSPORT AND GROWTH CENTRES ARE

THE RESIDENCE OF THE ROLL OF LOCAL SOVERNMENT AND TO FRANKE TO THE ROLL OF LOCAL SOVERNMENT COMMUNICATIONS OF ALL PROPERTY OF THIS BEASON, WE ARE PROPOSING TO USED A TEXT OF THE AUSTRALIAN GOVERNMENT TO BOOK A TEXT OF THE AUSTRALIAN GOVERNMENT TO BOOK A MONEY OF THE AUSTRALIAN GOVERNMENT TO BOOK A MONEY OF THE AUSTRALIAN GOVERNMENT TO BOOK A TEXT OF THE AUSTRALIAN GOVERNMENT TO BOOK A TOTAL ADVERNMENT AND AT THE SAME TIME, TO ENABLE IT TO MAKE SECRETS OF INABILIAL ASSISTANCE DIRECT TO LOCAL GOVERNMENTS.

AT PRESENT, THE LOCAL GOVERNMENT AUTHORITIES RAISE LOAN FUNDS 13 THEMSELVES - SUBJECT TO A "GENTLEMEN'S AGREEMENT OF REACHED BETWEEN THE COMMONWEALTH AND THE STATES IN 1936 - OR THEY OBTAIN LOAN FUNDS FROM THE STATES. UNDER THIS SYSTEM, THEIR INDEBTEDNESS HAS WORSENED DRAMATICALLY OVER THE YEARS. IN JUNE 1947, THE TOTAL OUTSTANDING DEBT OF LOCAL GOVERNMENT AUTHORITIES WAS ABOUT 140 MILLION DOLLARS. BY JUNE 1971, THE DEBT HAD RISEN TO 1730 MILLION DOLLARS - MORE THAN 12 TIMES AS GREAT AS THE DEBT 24 YEARS EARLIER. THE RATE OF INCREASE OF THE TOTAL OUTSTANDING DEBT OF STATE GOVERNMENTS IN THE SAME PERIOD WAS ONLY HALF AS GREAT.

THE COST OF SERVICING THEIR BORROWS ALSO DEARS MEAVILY ON THE BUDGETS OF LOCAL GOVERNMENT AUTHORITIES. GVERALL INTEREST PAYMENTS BY LOCAL GOVERNMENT AUTHORITIES WILL NOW BE SQUIVALENT TO ABOUT 12 PER CENT OF THEIR REVENUES. INTEREST PAYMENTS PLUS CAPITAL REPAYMENTS AMOUNTED TO ABOUT 377.5 PER CENT OF REVENUES.

THIS SITUATION COMES ABOUT BECAUSE OF A FINANCIAL.

AGREEMENT REACHED BETWEEN THE COMMONWEALTH AND THE STATES IN

1927 AND DEVELOPED BY THE "GENTLEMEN'S AGREEMENT" NINE YEARS

LATER. THERE IS NO QUESTION THAT IS FITHER OF THOSE AGRIEMENTS

WERE BEING DECIDED UPON NOW THAT LOCAL GOVERNMENT WOULD HAVE

BEEN TREATED DIFFERENTLY. IT WOULD NOT HAVE BEEN IGNORED

AS IT WAS THEN AND IT WOULD CERTAINLY HAVE BEEN GIVEN A PLACE

ON THE LOAN COUNCIL WHICH LARGELY DETERMINES LOCAL GOVERNMENT'S

LOAN-RAISING ABILITY.

ESTABLISHED FOR BORROWINGS BY STATE GOVERNMENTS TO BE UNDERTAKEN OF THEIR BEHALF, LOCAL GOVERNMENT AUTHORITIES ARE LARGELY LEFT TO FEND FOR THEMSELVES IN THE CAPITAL MARKETS. WITH THE CAPITAL MARKETS, THEY ARE HANDICAPPED AS BORROWERS. IT IS ONLY COMMONSENSE THAT THE AUSTRALIAN GOVERNMENT, WITH ITS SUPERIOR CAPACITY AS A BORROWER, SHOULD UNDERTAKE BORROWINGS ON THEIR BEHALF.

DESPITE THEIR COMMONSENSE NATURE, I WAS REBUFFED WHEN I PUT TWO NEW PROPOSALS TO REMEDY THIS SITUATION AT A MEETING WITH THE HEADS OF GOVERNMENT OF THE STATES IN OCTOBER. I SUGGESTED THAT ELECTED LOCAL GOVERNMENTS SHOULD HAVE BOTH A VOICE AND A VOTE IN THE LOAN COUNCIL. I ALSO PROPOSED THAT THE AUSTRALIAM FOVERNMENT BE EMPOWERED TO DORROW ON BEHAL. OF ELECTED LOCAL GOVERNMENT. THE MEETING WAS ABORTIVE. IT IS FOR THIS REASON THAT WE ARE NOW STEKING TO IMPROVE THE

WE WILL NOT BE HOLDING THIS REFERENDED TO SALES OF THEORETICAL SYSTEM-CLÉ DELIEF. IT TO RESPECT TO THE LEFT HIS ARREST THAT IT FACES HOST AFFECT, FOR EXAMPLE, SUCH THINGS ALL THE RACES CHARGED THAT IT FACES AND THE SERVICING CHARGES THAT IT FACES HOST AFFECT, FOR EXAMPLE, SUCH THINGS ALL THE RACES CHARGED AND LOCAL GOVERNMENT TO PROVIDE SERVICES ALL ACLUSIONS FOR THE COMMUNITIES IT SERVES.

THIS BECOMES EXTREMELY IMPORTANT. DE A DIRECTOR IN WHICH THE GOVERNMENT BELIEVES LOCAL GOVERNMENT SHOULD HAVE AN EXCAMBING ROLE IN THE NATION'S ASVAIRS. HE BULLEVE THAT LOCAL CONCEUNSEED IS IDEALLY PLACED TO DEEP IN THE SERVICING OF COMMUNITY HEALTH CENTRES AND DELFARE EACH ITHES. BECAUSE ITS ELECTED OFFICIALS AND PERMANENT OFFICERS ARE CONSTANTLY ENGAGED IN DEALING WITH LOCAL PROBLEMS, THEY ARE IN A PERFECT POSITION TO EMABLE SECH FACILITIES TO BE PROPERLY PLANNED AND USED IN THEIR LOCAL COMMUNITIES.